Regulatory Observations on Early Application of Protocols

Public Meeting on OQ
Atlanta, GA
April 23, 2003

Inspections to Date

- Inspections Conducted at
 - Two Large Gas Transmission Operators
 - Two Large Liquid Pipeline Operators

Inspections to Date

 OQ Team Included both State and Federal Inspectors

No Field Verifications Conducted yet by Team

Inspection Approach Used

- Operators Submitted Program and Covered Task List Prior to Inspections
- Inspections (typically) began with Operator Presentation on its OQ Program
- Regulators Worked Through Inspection Protocols and Follow-up Questions

Inspection Approach Used

- Regulators Caucused to Identify Further Questions and "Findings"
- Operators Provided Responses to Additional Questions
- Regulators Led Exit Discussion on Findings

Follow-Up to Inspections (Field Verification)

 Field Verifications will be Carried out in Light of Headquarters Program Inspection Findings

Depending on Findings, Regulators
 Plan more or less Extensive Field
 Verifications

Follow-Up to Inspections (Field Verification)

- Field Verifications will be Focused on
 - Reviewing Documentation
 - Observing Performance of Covered Tasks

 Field Verification may be Integrated with Standard Inspections

Anticipated Formal Communication from Regulators

- Inspection Reports will be Provided to States having Jurisdiction over Lines Covered by Operator's Program
- Jurisdictional States will be Encouraged to Rely on these Program Evaluations

Anticipated Formal Communication from Regulators

- Formal Communications may Follow both Program Inspection and Field Verification
- Communications may Include Inspection Follow-Up Requests or Enforcement Action

Observations from Initial Inspections: Process

- Initial, Thorough, Presentation of Operator Program Helps to Focus Inspection
- Use of Flow Diagrams Depicting how OQ Processes Work Contributes to Regulatory Understanding of Program

Observations from Initial Inspections: Process

- Easy Access to Supporting
 Documentation and Evidence of
 Program Implementation Expedites
 Inspection
- Operator Attitude Sets the Tone of Inspection

Observations from Initial Inspections: Findings (1)

Programs Varied Considerably in Maturity

 Significant Differences in Number of Covered Tasks (Use of Sub-Tasks)

Observations from Initial Inspections: Findings (2)

- Significant Differences in Degree of Integration of OQ with Other Management Systems
- Program "Performance Measures" were Typically Immature

Observations from Initial Inspections: Findings (3)

Operators Differed in Treatment of Some "Outstanding Issues"

- O&M versus New Construction
- Excavation Tasks

Observations from Initial Inspections: Findings (4)

Operators Differed in Treatment of Some "Outstanding Issues"

- AOCs (Task-Specific often Integrated into Evaluation for Task, Generic Treated Separately)
- Integration of Training (Extent Varied)

Observations from Initial Inspections: Findings (5)

Operators Differed in Treatment of Some "Outstanding Issues"

- Guidance on Span-of-Control (for Use of Non-Qualified Individuals)
- Identifying Persons Contributing to Incident/Accident
 - Immediate Contribution
 - Delayed Contribution

Observations from Initial Inspections: Findings (6)

Operators Treated Some "Outstanding Issues" Similarly

 KSAs (Knowledge, Skill, and Ability)
 Addressed either in Evaluation or in "Pre-Qualification" for Evaluation

Observations from Initial Inspections: Findings (7)

Operators Treated Some "Outstanding Issues"
Similarly

- Justification for Reevaluation Intervals was "Subjective" (No Evidence of Quantitative Performance Measurement tied to Intervals)
- Emergency Response

Observations from Initial Inspections: Findings (8)

Discomforting use of
 Work Performance History Review
 (WPHR) to "Pre-Qualify" Individuals "Evaluation Light"

(Will Assess Impact in Field Verification)

Observations from Initial Inspections: Findings (9)

Rigor of Contractor Qualification
 Varied Considerably Leading to Strong
 Concern about Qualification

(Will Assess Impact in Field Verification)

Observations from Initial Inspections: Findings (10)

- Rigor of Evaluator Credentialing or Selection Varied Considerably
 - Significant when Evaluation Depended on Expertise of Evaluator (e.g., Evaluation of Performance)

Observations from Initial Inspections: Findings (11)

- Management of Change:
 Guidance Needed (Often Provided) on
 - Significance of Change
 - Corresponding Impact of Qualification
 - Required Action to Retain Qualification

Observations from Initial Inspections: Findings (12)

- Large Variations in Plans to Evaluate Program Effectiveness, Ranging from:
 - No Specific Plan to Review Program
 - Formal Review Plan and Assignment of Responsibility for Periodic Program Review